FINANCIAL INDICATORS AND ELECTRONIC GOVERNANCE IN LOCAL PUBLIC ADMINISTRATION

Rodica Gabriela BLIDISEL
West University of Timisoara, Romania

Abstract. Once the information age emerged, the way we work, study and live have undergone dramatic change. Given the influence of economic globalization and economic growth of digital information, governments have "reinvented" to respond to new priorities of citizens and businesses. This dynamic has forced many governments to create a new vision of their relationship with businesses and citizens, and to create a new organizational structure to fulfill its mandate. The paper aims to measure the financial performance in local public administration and the main indicators of e-governance. The main objective of the paper is to make a model that demonstrates the impact of the local public administration financial performance on the e-governance. Due to the fact that the main problem of the Romanian local public administration is the lack of performance tools that could improve the e-governance, the research wants use an empirical approach to test the impact of the financial performance on the local public administration on e-governance. The research use a quantitative methodology, based on surveys and author's observations. The results of the paper reveal that there is not a strong connection between financial performance and e-governance indicators in all the 119 Local public administrations studied. The identification of the model that make a connection between financial performance and the local public administration e-governance could take into account other dependent and independent variables that could identify ways that could improve the local public administration performance.

Keywords: new public management, local administration

1. Introduction

In recent years, important changes have occurred in governance, which has evolved in this time from hierarchical bureaucracy to participatory governance, where the role of citizens in public decision-making process is more direct. Romania, a young democracy reborn over the iron curtain of socialism, passed during the last decade through a reform of the public sector. Starting with the reform of the public management, both at central and at local level, the Romanian public sector has further passed through the public financial reform, especially through the law regarding the local public finances. Moreover, as regards the Romanian public accounting, accrual accounting (in accordance with International Public Sector Accounting Standards) was put into practice both at the local government and the central government levels starting in January 2006 (Tiron, Popa, Bliđisel, 2009).

Information and Communication Technology (ICT) enables increased operational efficiency, quality and transparency. Also, the introduction of ICT leads to substantial changes in power relations between all stakeholders.

The new role of information and communication technologies assists the government in delivering a huge transformation. The final destination of this transformation is an electronic government, which has been recognized, in addition to e-commerce as one of the most important arenas of ICT applications in today's world.

It can be said that the transformation of government is a feature and a reference to a mature e-government. All programs and projects to be implemented in the creation of e-governance, such as e-documentation, e-registration, and e-workflow, etc. will inevitably lead to redesign the flow of business and a restructuring of governments. Interface with customers is moving from office desks and windows to computer screens. Also customers are moving from telephone, telegraph, fax to networks supported by the Internet. Together, these changes will lead to changes in the functioning and restructuring of government.

The increased mobility of information worldwide workforce, knowledge and expertise can be transported instantly, helping to improve the competitiveness and performance.

Present world is an information society and a knowledge-based economy where knowledge management is essential.
Major changes in information technologies characterize the current period through which humanity creates the conditions shift from information society to the knowledge. In this context of the changing of the public administration through the implementation of ITC and the reform that lead to the new public management, our paper wants to see the development of E-governance in Romanian local public administration and the influence of the main financial indicators on e-governance elements.

2. Literature review

E-governance is now the great challenge of Europe, an area in full development. In the Community Guidance Strategy for 2007-2013, the European Commission focused on providing efficient and effective public services, particularly e-government, e-Learning and e-Health, which have a significant impact on growth and effective in facilitating citizens' access to services.

E-Governance in recent years has seen exponential development globally and especially in Europe, as confirmed by:

a) increasing number of people participating in online debates;

b) the central role of the Internet as a source of public information;

c) large number of public services online;

d) development strategies in the field, such as the EU eEurope initiative.

Progress in e-governance is influenced by: connectivity and technology infrastructure, e-Governance vision, objectives and strategies which include developing effective, legal and business environment, education and training, adequate financial resources.

According to World Bank definition of e-governance means "use of information technology by government agencies in dealing with citizens, businesses and other bodies governed results (...); benefits can be the following: reduced corruption, increased transparency, greater convenience, revenue growth and / or reduce costs.”

One step toward a more evolved model of governance is linked to the new public management (NPM) model. The NPM postulates that the governmental entity is driven by a mission and operates strategically like a business unit, being conscious of cost efficiency.

In this model, governance bureaucracies turn into strategic business units, competing with each other, and citizens become customers. The focus shifts from laws and regulatory conformity to the “rules of the marketplace”, that is, economy and efficiency; the accounting and the budget base are moved from cash to accrual basis.

In this way, the financial function is reformed into one based on cost savings and incremental revenues. NPM also argues that privatization is the mechanism to establish efficiency, efficacy and quality in the delivery of public services, as Emanuel Savas asserts, “privatization is the New Public Management” (Savas, 2000, p 319).

According to Cooper (2004) in NPM administrations are not ethically neutral from the electorate; they have ethical obligations to the citizens and citizens should participate in management control and decisions.

Several studies show that there is a convergence in approach taken by different governments: the measures include budgetary reductions, deregulation, new technologies, new management methods, new tools and criteria for evaluation, decentralisation and devolution, flexibility in personal matters, service quality, customer orientation and privatisation (Pollit, 1993, Wollmann, 2003).

Thus performance evaluation has become a key element in the public sector reform of many countries.

Many other studies measured the internet disclosure index LPA using an item-based approach, following the models of Buzby (1975) and Cooke (1989) that were the first to have developed the concept of “disclosure index.” Many other authors that have used this kind of index in their research (e.g., Chavent et al., 2006; Popa, Blidsel, Farcane, 2008).

Taking into account the national and international literature review, the paper aims to measure the financial performance in local public administration and the main indicators of e-governance.

The objective of the paper is to make a model that demonstrates the impact of the local public administration financial performance on the e-governance.

The main problem of the Romanian local public administration is the lack of performance tools that could improve the e-governance.

The paper tries to develop the prior author's research regarding the information disclosed by local public administration in municipalities with a population over 40 thousand inhabitants.
The paper extents the research to all the local public entities that have a site on the internet. It tries to identify the impact of the financial performance on the local public administration e-governance.

3. Analysis and data processing

The research uses an empirical approach to test impact of the financial performance on the local public administration e-governance.

The research use a quantitative methodology, based on surveys and author’s observations.

The data will be processed using E-views. The methods choose in this paper are reliable for this empirical study that tries to identify at a national level the problems that could improve the financial management, the management control and the governance in local public administration.

As in the studies by Hartung (1992) and Fisher et al. (2005), multivariable linear regression was used to test the association between dependent and independent variables, i.e. to analyze the association between: the budget level of the local public administrations as an element of financial performance and other information that define elements that define e-governance in Romania, like: contact information, website, e-mail, information about LPA managers and departments, opening hours, audience hours; planned and approved budget, budgetary execution account, financial statements, internal audit report; public relation with citizens, public interest regulations and documents, e-tax, reports in doc, pdf, xls, html format, video, audio recordings, online participations at council meetings, multilingual website.

There was assigned the value of “one” to every item disclosed on the LPA’s website and value “zero” otherwise.

Table 1, 2 and 3 shows the data processing in 119 local public administrations through the identification of the model that make a connection between financial performance and the local public administration e-governance could take into account other dependent and independent variables that could identify ways that could improve the local public administration performance.

Table 1. Model Summary

<table>
<thead>
<tr>
<th>Mode 1</th>
<th>R</th>
<th>R Square</th>
<th>Adjusted R Square</th>
<th>Std. Error of the Estimate</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>.803(a)</td>
<td>.645</td>
<td>.493</td>
<td>.310</td>
</tr>
</tbody>
</table>

a Predictors: (Constant), ct, so, sf, ls1, pr, pf, cc, ft, act, bc, ls, np

4. Conclusions

The key contribution of the paper was to identify a model based on performance improvement in local public administration. This kind of model is no longer developed in Romanian public sector.

The results of the paper reveal that there is not a strong connection between financial performance and e-governance indicators in all the 119 Local public administrations studied. The identification of the model that make a connection between financial performance and the local public administration e-governance could take into account other dependent and independent variables that could identify ways that could improve the local public administration performance.

The limits of this research are the extinction of the dependent variables. In future research it will be developed a more complex model taking into account other qualitative variables that could improve the model.

The study will have implications for policy makers, management and practitioners from local public administration and will identify a model that could improve the approach of performance in public sector.

The paper has implications for the development research in the specific public sector accounting, management control and administration field through the exposure of the main problems of the public sector: the performance measurement and its impact.
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